

Wanaka Community Board
21 November 2019

Report for Agenda Item | Rīpoata moto e Rāraki take: 2

Department: Property and Infrastructure

Title | Taitara Temporary Road Closure Application – Challenge Wanaka 2020

PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

- 1 The purpose of this report is to consider an application received for temporary road closures associated with the annual Challenge Wanaka sporting event scheduled to take place in February 2020.

EXECUTIVE SUMMARY | WHAKARĀPOPOTOTANGA MATUA

- 2 Southern Safety Services Limited on behalf of the Challenge Wanaka Sports Trust have applied to Council for a set of temporary road closures for their annual event scheduled to take place in February 2020. The event has a high number of competitors, spectators and associated infrastructure with the road closure areas used to facilitate the construction of this infrastructure and to manage the safety of athletes and spectators by restricting access to vehicular traffic.
- 3 The closure is requested to allow the events to take place in a safe and efficient manner. The recommendation is for approval with similar conditions that have been applied in prior years.

RECOMMENDATION | NGĀ TŪTOHUNGA

That the Wanaka Community Board

1. **Notes** the contents of this report;
2. **Approves** the temporary road closure application for the Challenge Wanaka 2020 event subject to the following conditions:
 - a. Approval of the final Traffic Management Plan by QLDC Planning and Development prior to the event taking place.
 - b. Radio advertising two days prior and on the morning of the event.
 - c. The event organisers shall arrange suitable disposal methods for recycling and rubbish/refuse.
 - d. The event organisers shall ensure access is available for emergency services and maintenance contractors if required;
 - e. The applicant shall notify all affected parties/residents within the closure areas of the extent of the temporary road closure and ensure their needs

are all catered. Contact details for the event organiser must be provided in this notification.

- f. A reminder notice advising of the duration and dates of the closure shall be distributed to all residential and business properties located along the closure route at least ten working days prior to the event. A copy of this notice is to be supplied to APL Property.
- g. The applicant must advise of the closures through their own social media and contact QLDC Communications to arrange the closures to be further shared through Council social media. Contact details for the event organiser must be provided in this.
- h. The event organisers liaise with businesses on the closure route to ensure deliveries to these businesses are not affected and where safe and practical, vehicles delivering to businesses within the closure area, should be permitted by traffic management crew to undertake their deliveries and if applicable, they should be directed to appropriate detour routes.
- i. Clear signage is to be placed around the closure areas within the CBD advising the public that businesses in the affected area are still operating.
- j. Parks are not to be coned off except where required for traffic management. In those instances, cones are to be removed as soon as practical.
- k. The applicant shall provide APL Property with a copy of New Zealand Transport Agency's approval for the one way closure of Red Bridge.

3. **Authorises** the following schedule of road closures:

Infrastructure build up and breakdown

Roads to be Closed: Ardmore Street from Dungarvon Street to McDougall Street

Period of Closure: 0800 Wednesday 12 February 2020 to 1800 Sunday 16 February 2020

Infrastructure build up and dismantle at end of event

Roads to be Closed: Dungarvon Street from Dunmore Street to Ardmore Street

Period of Closure: 0300 Saturday 15 February 2020 to 0300 Sunday 16 February 2020

Infrastructure build up and safe passage of athletes and dismantle at end of event

Roads to be Closed: Ardmore Street from Dungarvon Street to Lakeside Road

Period of Closure: 0300 Saturday 15 February 2020 to 0300 Sunday 16 February 2020

For safe passage of athletes and motorists

Roads to be Closed: Single Lane closure of Mt Aspiring Road from Meadowstone Drive to Hospital Flat

Period of Closure: 0615 to 1200 Saturday 15 February 2020

(Note: access will be available for residents and tourism operators)

For safe passage of athletes

Roads to be Closed: Ardmore Street from McDougall Street to Meadowstone Drive

Period of Closure: 0615 to 1500 Saturday 15 February 2020

Roads to be Closed: Wanaka-Mt Aspiring Road from Old Station Road to Meadowstone Drive

Period of Closure: 0615 to 1200 Saturday 15 February 2020

Roads to be Closed: McDougall Street from Brownston Street to Ardmore Street

Period of Closure: 0600 to 1500 Saturday 15 February 2020

Roads to be Closed: One way closure of Mt Barker Road closed to Eastbound traffic from Faulks Road to Wanaka-Luggate Highway.

Period of Closure: 0815 to 1500 Saturday 15 February 2020

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7/11/2019

Reviewed and Authorised by:



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Manager for Resource
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11/11/2019

CONTEXT | HORPOAKI

- 1 Challenge Wanaka is an annual triathlon event held in Wanaka run by the Challenge Wanaka Sports Trust, a charitable trust whose primary objective is to arrange and provide events and activities having a sporting, recreational and/or social value for the benefit of the citizens of both the Southern Lakes area and New Zealand in general. It applies the trust funds in and towards the benefit of the community and New Zealand by way of financial contribution towards the establishment and maintenance of recreational, educational and health facilities and services with particular reference to people having disabilities or other extraordinary needs.¹
- 2 Southern Safety Services Limited took over the traffic management for this event in 2019 and again have applied on behalf of the Trust to close a set of roads temporarily in and around Wanaka for the event to be held in February 2020. A schedule and map outlining the road closures is appended in **Attachment A**. The schedule also includes suggested alternative routes around the township during the event.
- 3 The applicant has also supplied a Health and Safety Plan and Risk Assessment Management System for the 2020 event which is **Attachment B**. Because of its size it is not appended but is available upon request.
- 4 The scheduled events for 2020 are as follows:
 - a. Thursday 13 February 2020 – The Year 7 and 8 race on the Thursday morning together with the Secondary Schools race incorporating the Otago Secondary School Tri Champs in the afternoon.
 - b. Friday 14 February 2020 - the Puzzling World Junior Challenge Wanaka race for all ages up to Year 6.
 - c. Saturday 15 February 2020 - Challenge Half and an Aqua bike event comprising a 3 kilometre swim and 120 kilometre bike ride.

¹ <https://www.challenge-wanaka.com/events/>

- d. Sunday 16 February 2020 - New Zealand Secondary School Triathlon Championships
- 5 The Council can close roads to vehicular traffic for events by using provisions of the Local Government Act 1974. The Wanaka Community Board is delegated to consider applications to temporarily close roads under this legislation.

ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU

- 6 Challenge Wanaka is a successful annual event attracting a large number of competitors and spectators. A large number of volunteers are also required for the event and maintaining the safety of the public, athletes and volunteers is imperative for it to continue to run successfully. In order to achieve this temporary road closures are required to restrict vehicular traffic in the race areas.
- 7 The road closures proposed for the 2020 event differ slightly from those applied for and approved for the 2019 event. The closure of Ardmore Street (from Dungarvon Street to McDougall Street) which allows for infrastructure build up including the over bridge which will be used for all the events, is longer reverting back to opening at 1800 on Sunday 16 February as it has in previous years (rather than at 3am as was the case in 2019).
- 8 This is due to the New Zealand School National Triathlon Championship, an extra event to be held on the Sunday. The route will be the same as the Otago Secondary Schools event held on the Thursday afternoon with the prize giving to be held at 1500 and the final road closure will be lifted as soon as the transition/finish area on Ardmore Street has been dismantled.
- 9 There is also a change to the cycle route in 2020 and therefore some changes to the road closures approved for the 2019 event have been requested. The closure of Kane Road is no longer required however there is a new one way closure proposed of Mt Barker Road, from Faulks Road to the Wanaka-Luggate Highway. This is to be closed to eastbound traffic due to the narrowness and poor visibility for any vehicles travelling contra to cyclist flow.
- 10 The cycle route to the finish line of the Challenge Half has also changed from the 2019 event. Rather than travelling down Stone Street to Meadowstone Drive, cyclists will head straight down McDougall Street to Ardmore Street and therefore longer closures of Ardmore Street from McDougall Street to Meadowstone Drive and McDougall Street from Brownston Street to Ardmore Street have been requested (from 0600 to 1600 in 2020 rather than 0600 to 1200 as approved for the 2019 event). These closures are requested to ensure safe passage for competitors.
- 11 The cycle course for the Challenge Half will be closed by 1500 on Saturday 15th (sooner if possible) and the run course will be closed at 1700 and, with the exception of Dungarvon Street and Ardmore Street (from Lakeside Road to McDougall Street), roads will then be reopened to vehicles. All road closures in Wanaka West are to re-open by midday on the Saturday.
- 12 The overall event involves the erection of infrastructure associated with the races and, with the large number of athletes, volunteers and spectators it attracts, the road closures

are used to facilitate the construction of the infrastructure and manage spectator, volunteer and athlete safety.

- 13 Again, as was the case for the 2019 event, Southern Safety will have 35 qualified Traffic Co-ordinators (TCs) most also being Site Traffic Management Supervisors (STMS's). All staff are experienced and have good local knowledge and they are confident this will be of benefit to the overall running of the event. Volunteers will also be used to help run the event however qualified STMS staff will supervise all set ups and dismantling of the TMP.
- 14 A qualified STMS will be on site at all times and will be available to respond to any incidents if required. Qualified STMS's and TC's will also be in place at strategic points on the course including the Wanaka-Mt Aspiring Rd, Ardmore St and key roundabouts leading into Wanaka to ensure the correct operation of traffic management. Trained volunteers will also be used on course to guide competitors of the correct route and assist motorists where necessary.
- 15 To assist with peak traffic flows around the Ardmore Street road closures a Manual Traffic Controller (MTC) will be in place at the intersection of Dungarvon and Dunmore Street and also at Dungarvon and Brownston Street between 1430 and 1530 and there will again be more signs and additional VMS boards (Variable Message Signs) than in previous years, set up at least one week before the event giving advanced notice of the road closures.
- 16 All competitors will be fully briefed at prearranged meeting times and all Southern Safety staff, Challenge Wanaka staff, race officials, event marshals and course volunteers will be briefed at various times prior to the event. Communication will be in place for the entire event via radios with a designated private channel. A repeater will also be set up for increased communication and mobile phone numbers given to every traffic staff member and volunteer along with a run sheet of each person's individual tasks.
- 17 The road closure for the Red Bridge included on the attached schedule is on a State Highway so requires New Zealand Transport Agency's (NZTA) approval. The applicant will be dealing with Aspiring Highways regarding this closure.
- 18 In the past there has been concerns raised by the Wanaka Community Board over the closure of Mt Aspiring Road. These were addressed by Southern Safety Services for the 2019 event and will again be implemented in 2020. The closure of Mt Aspiring Road has always been a single lane closure reopening at midday and it is anticipated the last rider will be through here around 10.30am with the road opened as soon as possible after this. The closure is of one lane heading out of Wanaka, traffic coming back into Wanaka is not closed although the organisers do request that traffic wait, if possible, until most of the cyclists are back through town.
- 19 The applicant will again contact all commercial tour operators that use Mt Aspiring Road prior to Christmas advising of the closure times and will arrange timing for them to go through the road closure if required. They are also aware that there may be a number of weddings on and arrangements need to be made in advance for set up crews and caterers to get through. They will visit key businesses along the Mt Aspiring Road closure to make them aware of the event and closure times and to highlight and work through any issues that may arise. At this time they will also do a mail drop to all residents along the Mt

Aspiring closure route which will include contact details should any issues arise. A further reminder mail drop will be also be undertaken a week before the event. They will also place notifications in hotels, motels etc to advise people of the time they need to get through the road closure by to get to the National Park.

- 20 The Mt Aspiring Road closure will be manned by Southern Safety Services qualified staff at all key locations along the route and in all situations where there is a possibility that drivers chose to ignore the closure their staff will be there to handle the situation whether it be pulling the motorist over to a safe location to talk to them or visibly directing them to where they need to go.
- 21 Southern Safety Services qualified staff will also be provided at key intersections and closures within the Wanaka Town Centre to help ensure the safe and clear management of potential conflict locations, such as at the roundabout intersection at Ardmore St and Lakeside Road.
- 22 Challenge Wanaka Trust wants to encourage spectators from out of town to travel to the event as it increases the economic footprint for the town and they will again encourage spectators to cycle or walk to the event through their newsletter, web site, social media, radio advertising and athlete communication.
- 23 Council Engineers have been consulted and they comment they are happy with the proposed closures with the recommended conditions in place.
- 24 A standard requirement of all temporary road closure approval is that a Traffic Management Plan is approved before the roads are closed. This will ensure that all traffic and pedestrian flows are managed with appropriate signage, barriers and wardens. Southern Safety Services Limited have prepared the Traffic Management Plan which has been submitted to the QLDC Road Corridor Engineer for approval.
- 25 In association with the event, Challenge Wanaka undertake a schedule of notification for adjoining businesses and residents prior to the road closures taking place. Southern Safety Services will be doing a door knock later in 2019 to let the local businesses know of any delays during Challenge Wanaka and communicating the key road closure and detour times. A letter drop will also be undertaken a week prior to the event. The event itself is also widely advertised.
- 26 The intent to close the road has been advertised in the Wanaka Sun and at the date of this report no concerns have been received following this notification.
- 27 The event has run successfully in the past and occurred in 2019 without incidence. As at the date of this report no concerns or issues have arisen from notification relating to the proposed closures in 2020.
- 28 The recommendation is for approval of the application, subject to similar conditions which were applied last year which will enable safe set up of the event, safety during the event and safety during the dismantling of the event.

29 This report identifies and assesses the following reasonably practicable options for assessing the matter as required by section 77 of the Local Government Act 2002:

30 Option 1 To approve the application for a temporary road closure associated with the event.

Advantages:

31 Council would remain consistent with previous road closures approved for this event.

32 The event will be able to continue to run as proposed.

33 The road closures will enable safe set up and dismantling of infrastructure required for the event.

34 Participant and spectator safety will not be compromised with the event held in a safe managed environment.

35 Alternative routes are available allowing traffic to still move freely around the surrounding area

Disadvantages:

36 Road closures affect the normal flow of traffic which could affect the local tourism/commercial operators that use the road and inconvenience the public.

37 Option 2 To decline the application for a temporary road closure associated with the event.

Advantages:

38 There would be less inconvenience for the public and commercial/tourism operators that use the road with it remaining open to normal vehicular traffic

Disadvantages:

39 Council would be inconsistent with previous road closures approved for this event.

40 It could create an unsafe environment for the set up of infrastructure and during the event for athletes, spectators and the general public.

41 The event will not be able to be run as planned or not at all.

42 This report recommends **Option 1** for addressing the matter as the event will be able to proceed as planned in a safe, managed environment

CONSULTATION PROCESS | HĀTEPE MATAPAKI:

> SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA

- 43 This matter is of medium significance, as determined by reference to the [Council's Significance and Engagement Policy](#) as it relates to Council's roading network which is identified as a significant asset.
- 44 The proposal for closure temporarily and on conditions to minimise the impact on traffic and pedestrian flows is in line with the Policy's recommendations.
- 45 The persons who are affected by or interested in this matter are the general public and any tourism operators who may use the various roads and businesses and residents on the closure routes.
- 46 The temporary road closures has been advertised in The Wanaka Sun inviting comment and will be advertised again before the closure takes place. This is a statutory requirement of the Local Government Act 1974. They have also been placed on the QLDC website for upcoming scheduled road closures. At the date of this report no issues or concerns have arisen from this notification.
- 47 Council Engineers have been consulted and they concur with the recommended conditions proposed as have applied in previous years for the road closure.
- 48 We have publicly notified the intent to close the road, advised Emergency Services, NZ Police, Ritchies Connectabus, InterCity, QLDC Events office, Council contractors and Council staff who would have an interest in the road closures and followed the statutory administrative requirements of the Local Government Act 1974.

RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

- 49 This matter relates to the Regulatory/Legal/Compliance risk category. It is associated with It is associated with RISK00031 Ineffective management and governance over legislative compliance within the QLDC Risk Register. This risk has been assessed as having a Moderate inherent risk rating. This matter relates to this risk because a variety of regulatory compliance and health and safety risks associated with parties using roads are triggered when the Council considers whether or not to approve a temporary road closure.
- 50 This matter also relates to the Community and Wellbeing risk category. It is associated with RISK00016 Temporary Core Infrastructure Outage caused by 3rd Party activity within the QLDC Risk Register. This risk has been assessed as having a Moderate inherent risk rating. This matter relates to this risk because the public's general access to the roading infrastructure will be impacted by the event.
- 51 The approval of the recommended option will support the management of the above risks by ensuring that the Council's legislative requirements are fully satisfied and that appropriate conditions are specified to ensure safety of all event stakeholders and minimal impact to the wider community from the temporary road closure.

FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

52 There are no cost implications resulting from the approval of this temporary road closure application. The applicant has paid the cost of the road closure application and will pay for any advertising that is required as part of the process.

COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

53 The following Council policies, strategies and bylaws were considered:

- *Significance and Engagement Policy 2014* – providing clarity on Council’s decision making processes and assessing the extent to which individuals, organisations, groups and sectors in the community are affected by the Council’s decisions.
- *Criteria for Closing Significant Road Policy* - Ardmore Street from Brownston Street to Sargood Drive Street is listed in the Criteria for Closing Significant Roads Policy as a significant road and the proposed road closure comes within this portion of Ardmore Street. However, routes in and out of Wanaka are not disrupted by the closure with alternative detours available. Ardmore Street has been temporarily closed on other occasions, without complaint or incident. This closure is often associated with key Wanaka events.

54 The recommended option is consistent with the principles set out in the named policies.

55 This matter is not included in the 10-Year Plan/Annual Plan as the costs associated with the proposed road closures will be met by the applicant.

LEGAL CONSIDERATIONS AND STATUTORY RESPONSIBILITIES | KA TURE WHAIWHAKAARO, ME KĀ TAKOHAKA WAETURE

56 Temporary road closures are controlled by Schedule 10 Section 11(e) of the Local Government Act 1974. As authority for approval of road closures is delegated to the Chief Executive and considering Section 10 (2) of the Local Government Act 2002 the advice recommends a decision that is efficient, effective and appropriate to present and anticipated future circumstances.

LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 O TE KĀWANATAKA Ā-KĀIKA

57 The recommended option:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses by ensuring that the events associated with the 2020 Challenge Wanaka event can continue in the preferred format;
- Is consistent with the Council's plans and policies; and

- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

ATTACHMENTS | NGĀ TĀPIRIHANGA

- A Map and schedule showing extent of temporary road closure
- B Health and Safety Plan and Risk Assessment Management System 2020 (available upon request)

Challenge Wanaka 2020 - Road Closure Overview

Road Closure	Date and Time	Purpose	Alternative Route
Ardmore Street from Dungarvon Street to McDougall Street	Wednesday (12/2) from 0800 to Sunday (16/2) at 1800	Infrastructure build up and break down	Via Brownston Street
Dungarvon Street from Dunmore Street to Ardmore Street	Saturday (15/2) from 0300 to Sunday (16/2) at 0300	Infrastructure build up and dismantling at end of event	Via Helwick Street or Brownston Street
Ardmore Street from Dungarvon Street to Lakeside Road	Saturday (15/2) from 0300 to Sunday (16/2) at 0300	Infrastructure build up and safe passage of athletes; dismantling at end of event	Via Brownston Street
Single Lane closure of Wanaka Mt Aspiring Road from Meadowstone Drive to Hospital Flat	Saturday (15/2) from 0615 to 1200	Challenge Wanaka to allow safe passage for both athletes and motorists	Via Old Station Road to return to town until road opens. Access to residents and tourism operators will be permitted
Ardmore Street from McDougall Street to Meadowstone Drive	Saturday (15/2) from 0615 to 1500	To allow safe passage of athletes	Via Warren St and Meadowstone Drive. Access to residents permitted
Wanaka – Mt Aspiring Road from Old Station Ave to Meadowstone Drive	Saturday (15/2) from 0615 to 1200	To allow safe passage of athletes	Via Old Station Road to return to town until road opens
McDougall Street from Brownston Street to Ardmore Street	Saturday (15/2) from 0600 to 1500	To allow safe passage of athletes travelling back along Ardmore Street / Mt Aspiring Road	Via Warren St and Meadowstone Drive or Golf Course Road
One way closure of Red Bridge , closed to North Bound Traffic	Saturday (15/2) from 0815 to 1200	Challenge Wanaka Event – to prevent long traffic delays to northbound traffic (detour will be quicker)	Via Shortcut Road, Wanaka Luggate Highway (SH6), Lake Hawea Albert Town Road (SH6), Camphill Road, Kane Road
One way closure of Mt. Barker Rd , closed for eastbound traffic from Faulks Road to Wanaka-Luggate Highway	Saturday (15/2) from 0815 to 1500	To allow safe passage of athletes	Via Ballantyne Road



All signage set up as per COPTTM

Roads to be Closed: Single Lane closure of Mt Aspiring Road from Meadowstone Drive to Hospital Flat

Period of Closure: 0615 to 1200 Saturday 15 February 2020



